



المنظمة الدولية للهجرة
وكالة الأمم المتحدة للهجرة
International Organization for Migration
The UN Migration Agency



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Resilient nations.*

COMMUNITY-BASED RECONCILIATION AND REINTEGRATION OF CHILDREN, YOUNG PEOPLE AND ADULTS FORMERLY ASSOCIATED WITH ISIL/DA'ESH IN IRAQ

RWG, April 2020



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INTRODUCTION



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- While governorate authorities are moving forward with the camp closure and consolidation process, the complex question of families formerly associated with ISIL remains to be addressed;
- In both camp and out-of-camp settings, families with a former association are facing protracted displacement, and there is concern that conditions will render them at heightened risk of recruitment;
- From Oct-Dec 2019, IOM organized a series of workshops with governorate level authorities and IOM and UNDP organized scoping missions to look at ways to promote:
 - Community readiness and destigmatization
 - Socio-economic reintegration and protection, including through ICRS
 - Community resilience, including through PVE



MAIN FINDINGS



- General acceptance that isolating families in camps is a **risk**
- However, community acceptance remains limited due to tribal dynamics, perceived lack of justice, and security concerns
- General recognition that return will not reduce vulnerability
- Informal/tribal mechanisms (e.g. sponsorship) used to facilitate return, but community engagement in reintegration and reconciliation remains limited
- Conflict/tension between informal/tribal mechanisms and rights-based approach and do-no-harm principles, and lack of knowledge/experience to navigate these issues among humanitarian actors
- **Compensation** universally identified as the most critical means of promoting community acceptance.
- Common view that solutions on this issue will require **community-based and governorate specific approaches**. However, local efforts will have limited effectiveness in certain areas, which need to be addressed through national level policy/legislative change or implementation



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NEXT STEPS



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- **Successful solutions will be local.** Accordingly, pilot projects in Anbar, Salah al Din, Kirkuk and Ninewa are being implemented to promote community readiness and de-stigmatization, facilitate socio-economic reintegration, and bolster community resilience.
- **However, local solutions will require national level support/backing.** IOM and UNDP are therefore leading a national level consultation process to develop a national roadmap.
- Specific areas in which **technical support** are needed will be identified based on the national roadmap (e.g. harmonization of the security clearance process)
- **Legislative and policy review** will be carried out over the coming 3-4 months, to look at legislative framework and gaps as applies to this caseload.



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NATIONAL ROADMAP



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- CCPC approached IOM and UNDP to assist in developing a “National Roadmap” to support the return and reintegration of families formerly associated with ISIL;
- The roadmap will give space for local reconciliation and reintegration solutions (while respecting the human rights) under national leadership and guidance on a number of key legal, operational and policy issues.
- The roadmap will identify concrete measures, sequences and responsibilities of stakeholders to address key legislative and policy issues and gaps
- The roadmap will guide follow up technical support, and a mechanism will be established through which good practices and lessons learned can be captured and shared



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NATIONAL ROADMAP



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- IOM and UNDP have engaged with the CCPC, and are now looking to begin to populate a draft roadmap through bilateral consultations (until the COVID-19 crisis has dissipated, and it is possible to bring government officials together at the national level)
- The draft roadmap will set out measures required, stakeholder(s) responsible, technical support needs, risks and assumptions, etc.
- The draft will be discussed at a national workshop, and thematic working groups may be established to take forward specific areas of work



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UN JOINT FRAMEWORK



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- The Joint Approach provides a “chapeau” to all United Nations Agencies, Funds and Programmes working in Iraq on reconciliation and reintegration of children, young people and adults formerly associated with ISIL/Da’esh;
- It aims to ensure coordination, efficient and effective deployment of resources, information sharing and harmonization of methodologies, and joined-up advocacy and coordination with national and local authorities, donors, and partners;
- UNDP and IOM Co-chair the Steering Committee & the Technical Coordination Committee;
- The Technical Coordination Committee will be open to all implementing partners and relevant working groups with meetings held on an as-needed basis.



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EFFORTS CURRENTLY UNDERWAY



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IOM

- Pilot programming (underway in Shirqat, with additional target communities under selection):
 - Conflict assessment completed
 - Local stakeholder mapping and consultation completed
 - Drivers of mobilization and recruitment analyzed and validated at the community level (to inform PVE programming)
 - Local teams under recruitment
- National/cross-cutting initiatives:
 - Legislative and policy review
 - Mapping and analysis informal, tribal, and pseudo-legal mechanisms to facilitate return and reintegration
 - Development of indicators to measure quality of returns/reintegration process
 - Analysis of gender issues/dynamics
 - Roll out of a largish scale community perceptions survey
 - Roll out of an MHPSS assessment



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UNDP

- Pilot programming (Phase 1 in Qaim District and Habaniya in Anbar, Muhalabeya in Ninewah, Tuz Khurmato in Salahaldin)

Ongoing Assessments:

- Conflict Analysis / starting May
- Livelihood & Economic Opportunities Analysis / ongoing
- Social Cohesion Assessment/ongoing

Other Assessments & Studies to be conducted:

- A reintegration service delivery assessment, terms of quality and availability/
- A stock-take report of the processes by which persons formerly associated have reintegrated in Iraq / to be conducted
- Community perceptions on return, reconciliation and reintegration;
- Existing and damaged social and productive infrastructures;